



Universal Service  
Administrative Co.

## Administrator's Decision on Appeal – Funding Year 2012

September 26, 2018 ~~Date~~

Nichole O'Neal  
O'Neal Consulting  
5701 E. Circle Drive #380  
Cicero, NY 13099

Re: Applicant Name: Revere Public Schools  
Billed Entity Number: 120550  
Form 471 Application Number: 864209  
Funding Request Number(s) (FRN): 2353403  
Your Correspondence Dated: July 10, 2018

The Universal Service Administrative Company (USAC) has completed its evaluation of the July 10, 2018 letter of appeal (Appeal) submitted by Revere Public Schools (the District).<sup>1</sup> The Appeal requests that USAC cease its recovery action because the District timely submitted its invoice before the extended September 1, 2017 invoicing deadline.<sup>2</sup>

USAC has reviewed the appeal and the facts related to this matter and determined that it cannot grant the appeal because USAC is not authorized to waive the Federal Communications Commission (FCC) rules.<sup>3</sup> USAC is also required to seek recovery for funding that is disbursed in violation of the FCC rules.<sup>4</sup>

On May 30, 2017, the Federal Communications Commission (FCC) issued the *Jefferson-Madison Reconsideration Order* directing USAC to identify and allow all applicants who

<sup>1</sup> Letter from Nichole O'Neal, Consultant, O'Neal Consulting to Schools and Libraries Division, USAC (July 10, 2018) (*Appeal*).

<sup>2</sup> *Id.* at 2.

<sup>3</sup> See generally, 47 C.F.R. § 54.702(c) (2013) (“[USAC] may not make policy, interpret unclear provisions of the statute or rules, or interpret the intent of Congress.”). See 47 C.F.R. § 54.719(c) (“Parties seeking waivers of the Commission’s rules shall seek relief directly from the Commission.”).

<sup>4</sup> See *Changes to the Bd. Of Directors of the Nat'l Exchange Carrier Association, et al.*, CC Docket Nos. 96-45, *et al.*, Order, FCC 99-291 (1999) (*Commitment Adjustment Order*); *Changes to the Bd. Of Directors of the Nat'l Exchange Carrier Association, et al.*, CC Docket Nos. 96-45, *et al.*, Order, 15 FCC Rcd 7197 (1999) (*Commitment Adjustment Waiver Order*); *Changes to the Bd. of Directors of the Nat'l Exchange Carrier Association, et al.*, CC Docket Nos. 96-45, *et al.*, Order, 15 FCC Rcd 22975 (2000) (*Commitment Adjustment Implementation Order*).

Schools and Libraries Division - Correspondence Unit  
30 Lanidex Plaza West, PO Box 685, Parsippany, NJ 07054-0685  
Visit us online at: [www.usac.org/sl](http://www.usac.org/sl)

A



timely filed their Billed Entity Application for Reimbursement (BEAR) forms to be allowed to resubmit their BEAR forms even if their service provider failed to certify the BEAR form prior to the original invoicing deadline.<sup>5</sup>

The invoicing deadline for Funding Request Number (FRN) 2353403 was May 15, 2015. The District did not submit a BEAR form for that FRN by that deadline, and therefore was ineligible for relief under the *Jefferson-Madison Reconsideration Order*. However, USAC erroneously identified the District as an applicant who qualified for the relief and improperly extended the invoice filing deadline for FRN 2353403 to September 1, 2017.<sup>6</sup> Because USAC is not authorized to waive the FCC's invoicing deadline rules,<sup>7</sup> USAC must recover funding that was disbursed in violation of the FCC's rules.<sup>8</sup> For these reasons, your appeal is denied.

If you want to seek a waiver of FCC rules, or if you wish to appeal this decision, you must submit your request for waiver or appeal to the FCC within 60 days of the date of this decision letter. On all communications with the FCC, be sure to reference CC Docket No. 02-6. The FCC recommends filing with the Electronic Comment Filing System (ECFS) to ensure timely filing. You can find instructions for using ECFS on the ECFS Online Manual page of the FCC's website. The FCC will consider electronic filings as filed on a business day if they are received before midnight ET. If you have questions or comments about using the ECFS, please contact the FCC directly at (202) 418-0193 or via email. For additional information about submitting appeals or waiver requests to the FCC, including options to submit via U.S. mail or hand delivery, visit the FCC's website at: <https://www.fcc.gov/reports-research/guides/how-file-paper-documents-fcc>.

---

<sup>5</sup> *Petition for Reconsideration by Jefferson-Madison Regional Library*, CC Docket No. 02-6, Order on Reconsideration, 32 FCC Rcd 4626, 4632, para. 15 (2017).

<sup>6</sup> See Letter from Schools and Libraries Division, USAC to Jonathan Ferrara, Revere Public Schools (Aug. 2, 2017) (notifying the District that it qualified for relief pursuant to the *Jefferson-Madison Order* and extending the invoicing deadline to September 1, 2017).

<sup>7</sup> See generally, 47 C.F.R. § 54.702(c) (2013) (“[USAC] may not make policy, interpret unclear provisions of the statute or rules, or interpret the intent of Congress.”). See 47 C.F.R. § 54.719(c) (“Parties seeking waivers of the Commission’s rules shall seek relief directly from the Commission.”). *Request for Review of the Decision of the Universal Service Administrator by Merced Union High School*, CC Docket No. 96-45, Order, 15 FCC Rcd 18803, 18805 (2000) (“We note that rules and policies are enforced even where a party received erroneous advice from a government employee, and the Commission is not estopped from enforcing its rules in a manner that is inconsistent with the advice provided by the employee, particularly when the relief requested would be contrary to an applicable statute or rule.”).

<sup>8</sup> See *Changes to the Bd. Of Directors of the Nat'l Exchange Carrier Association, et al.*, CC Docket Nos. 96-45, *et al.*, Order, FCC 99-291 (1999) (*Commitment Adjustment Order*); *Changes to the Bd. Of Directors of the Nat'l Exchange Carrier Association, et al.*, CC Docket Nos. 96-45, *et al.*, Order, 15 FCC Rcd 7197 (1999) (*Commitment Adjustment Waiver Order*); *Changes to the Bd. of Directors of the Nat'l Exchange Carrier Association, et al.*, CC Docket Nos. 96-45, *et al.*, Order, 15 FCC Rcd 22975 (2000) (*Commitment Adjustment Implementation Order*).

A

View BEAR Invoice

PRINTABLE PAGE

Invoice ID: 1891209  
Created on 9/16/2013 3:04 PM  
Last updated on 9/16/2013 3:04 PM

Applicant Form Identifier RevereCOMM-15

Block 1: Header Information

[Need Help?](#)

|   |  |  |
|---|--|--|
| <b>1. Billed Entity Name</b><br>REVERE PUBLIC SCHOOLS | <b>2. Billed Entity Number</b><br>120550 | <b>3. Service Provider<br/>Identification Number (SPIN)</b><br>143008129 |
|---|--|--|

Applicant FCC Form 498 ID

|                                   |                    |
|-----------------------------------|--------------------|
| <b>4. Contact Name</b>            | NICHOLE O'NEAL     |
| <b>5. Contact Telephone Phone</b> | ( 888 ) 416-8389   |
| <b>Contact Fax</b>                | ( 508 ) 256-0363   |
| <b>Contact Email</b>              | noneal@ocerate.com |

**6. Total Reimbursement Amount**  
(total from Block 2, Column 14)  
\$ 15667.88

Block 2: Line Item Information Per Funding Request Number

[Need Help?](#)

| 7. FCC Form<br>471<br>Application<br>Number<br><br>(from Funding<br>Commitment<br>Decision<br>Letter) | 8. Funding<br>Request<br>Number<br>(FRN)<br><br>(from<br>Funding<br>Commitment<br>Decision<br>Letter) | 9. Bill<br>Frequency | 10. Customer<br>Billed Date | 11. Shipping<br>date to<br>Customer or<br>Last Day of<br>Work<br>Performed<br>(mm/dd/yyyy) | 12. Total<br>(Undiscounted)<br>Amount for<br>Service | 13.<br>Discount<br>Rate | 14. Discount<br>Amount Billed<br>to USAC<br>(Column 12<br>multiplied by<br>Column 13) | Approval<br>Status        |
|---|---|----------------------|-----------------------------|--|--|-------------------------|---|---------------------------|
| 1) 864209   | 2353403   |                      | 6/30/2013                   |  | \$ 17408.75  | 90                      | \$ 15667.88   | AWAITING<br>CERTIFICATION |

Block 3: Billed Entity Certification

[Need Help?](#)

Contact Information for Billed Entity Authorized Person:

By logging into your account using your PIN, checking this box, and clicking the "certify" button at the end of the form, you have electronically signed the form. You are reminded that an electronic signature is the same as a handwritten signature on the form. To see a copy of the Terms and Conditions to which you previously agreed, please click on the "Terms and Conditions" menu above.

B



Submission Date 9/16/2013

17. Name NICHOLE O'NEAL  
18. Title/Position PRESIDENT  
20. Address 1 5701 E. CIRCLE DRIVE #380  
Address 2  
City CICERO  
State NY  
Zip Code 13039 -

19. Phone Number ( 888 ) 416-8389  
19a. Fax Number ( 508 ) 256-0363  
19b. Email NONEAL@OCERATE.COM  
19c. Name of Authorized Person's Employer O'Neal Consulting

OMB Number 3060 - 0856 Form 472

[SLD Home](#) | [Contact Us](#)

Client Service Bureau: 1-888-203-8100

© 1997 - 2018, Universal Service Administrative Company. All Rights Reserved.

B

no-reply@solixinc.com

9/16/2013 3:04 PM

Online BEAR 1891209 successfully submitted.

To noneal@ocerate.com

---

A Bear Online form has been accepted and is awaiting certification by the Service Provider.

Online Bear Invoice Number: 1891209

Online Bear Submit Date: 9/16/2013

Service Provider Response Deadline: 10/1/2013 or FRN Invoice Deadline, whichever is earlier.

[View Bear Details](#)

B